

NOT FOR PUBLICATION

IN THE UNITED STATES DISTRICT COURT

FOR THE NORTHERN DISTRICT OF CALIFORNIA

RUSSELL SAMUEL TRUNZO,

Petitioner,

No. C 05-0734 JSW

v.

STEVE ORNOSKI, Warden, et al.,

Respondents.

**ORDER GRANTING PETITION
FOR A WRIT OF HABEAS
CORPUS**

I. INTRODUCTION

Petitioner Russell S. Trunzo (“Trunzo”), a state prisoner incarcerated at San Quentin State Prison, has filed a petition for a writ of habeas corpus under 28 U.S.C. § 2254. The Petition is now ripe for consideration on the merits, and for the reasons set forth below, the Petition is GRANTED.

II. BACKGROUND

A. Procedural History.

On July 12, 1979, Trunzo was convicted by a jury of second-degree murder and was sentenced to a prison term of fifteen years to life. Trunzo does not challenge the validity of his underlying conviction or the sentence imposed by the trial court. Rather, Trunzo’s claims are premised on the Board of Prison Term’s (“Board”) decision to deny him parole at a parole suitability hearing held on April 29, 2003 (the “April 2003 Hearing”).¹

¹ California has since replaced the Board of Prison Terms with the Board of Parole Hearings. See Cal. Penal Code § 5075(a).

1 Before his April 2003 Hearing, Trunzo also had appeared before the Board on August
2 14, 2000, and March 21, 2002. After he was denied parole at those hearings, he filed a petition
3 for a writ of habeas corpus before the Superior Court of California, County of Stanislaus (the
4 “Superior Court”). (*See* Answer, Ex. F.) On May 19, 2003, Trunzo notified the Superior Court
5 of the Board’s decision at the April 2003 Hearing and urged that court to grant his petition and
6 release him from custody. (Petition (“Pet.”), Appendix (“App.”) A, Vol. IV, Ex. N.) On June
7 13, 2003, the Superior Court denied Trunzo’s habeas petition without reference to the April
8 2003 Hearing. (Answer, Ex. F.)

9 On June 27, 2003, Trunzo filed a motion for reconsideration of the Superior Court’s
10 decision to deny his petition. (Pet., App. A, Vol. IV, Ex. P.) On August 26, 2003, Trunzo filed
11 an administrative appeal of the Board’s decision to deny him parole at the April 2003 Hearing.
12 (*Id.*, Ex. T.) There is no evidence in the record as to how the appeal was resolved, and
13 Respondents contend that there is no record of the appeal. (*See* Answer, Ex. E (Declaration of
14 S. Labare, ¶ 3.)

15 On October 7, 2003, the court denied Trunzo’s motion for reconsideration, again
16 without mention of the April 2003 Hearing. (Answer, Ex. G.) On September 16, 2004, the
17 California Court of Appeal, Fifth Appellate District summarily denied Trunzo’s petition. (*Id.*,
18 Ex. H.) On December 15, 2004, the Supreme Court of California summarily denied review of
19 Trunzo’s habeas petition. (Pet., App. A, Vol. IV, Ex. V.)

20 On February 18, 2005, Trunzo timely filed the instant petition.² Respondents filed an
21 answer on September 12, 2005. Trunzo filed a traverse on November 14, 2005. On February
22 23, 2007, Trunzo sought leave to file a supplemental memorandum of points and authorities,
23 which the Court subsequently granted. On February 22, 2008, at the Court’s request, Trunzo
24

25
26 ² It is not clear from the record whether Trunzo filed a petition before the
27 Superior Court raising the April 2003 Hearing. Nor is it evident from the record whether he
28 raised the April 2003 Hearing in his petitions to the California Court of Appeal or the
California Supreme Court. Notwithstanding this fact and notwithstanding their contention
that there is no record of an administrative appeal of the April 2003 Hearing, Respondents
have expressly waived exhaustion as an affirmative defense. (Answer ¶15.)

1 filed a status report, in which he states that the Board has denied him parole at four subsequent
2 hearings. Respondent has not submitted any response to this status report.

3 **B. Factual Background.**

4 The facts of the offense are pertinent to the resolution of Trunzo's claims and taken
5 from the Life Prisoner Evaluation that was prepared for the April 2003 Hearing³:

6 1. Summary of Crime

7 On the morning of 12-21-78, Leota Hill left her 2 year old child, the victim
8 in this case, in Trunzo's care so she could go to work at a café across the
9 street from the motel room where all three had been residing. At
10 approximately 12:15 p.m. Trunzo left the victim alone in the motel room
11 when he went out to buy cigarettes. Trunzo went to the café to get change
12 to buy the cigarettes and then returned to the motel room. Ms. Hill had
13 expected Trunzo to meet her for lunch at 1:00 p.m. and when he failed to
14 appear a male co-worker went to the motel room to check on him. Trunzo
15 reported that he would be along shortly and appeared to be under the
16 influence of drugs. When Trunzo failed to appear a female co-worker went
17 to check at the motel room and Trunzo told her to get Ms. Hill. Ms. Hill
18 arrived to discover Trunzo dressing and the victim in apparent distress. She
19 returned to the café and informed the manager that she was taking her child
20 to the hospital. Together, Ms. Hill and Trunzo persuaded a neighbor to give
21 them a ride to the hospital.

22 Upon examination of the victim by the hospital physician and during the
23 subsequent autopsy, evidence of previous physical abuse was discovered. As
24 reported in the Probation Officer's Report (POR), the autopsy indicated that
25 the bruises to the child's left abdomen, the head, each side of the chin, and
26 shoulders were all recent. The injuries to the head "were likely caused by
27 someone holding onto the child's chin as to keep the head steady while the
28 child was being struck with the other hand in the face and head area." The
autopsy indicated that "no instrument other than the hands were used in
administering the blows" which resulted in the child's death. However, there
were also indications that the child had been beaten during the two-week
period prior to his death. The POR notes that "there is no information
available which indicates the charge of child abuse. [sic] The following day
Trunzo was re-arrested for murder when the victim died from the head
trauma.

29 2. Prisoner's Version

30 Trunzo stated that the offense summary was essentially correct as written,
31 except he related details of the incident which describe injuries to the victim
32 which differ somewhat from the autopsy evidence described in the [POR].
33 Trunzo noted that sometime after the 1:00 p.m. [sic] the victim wet his

34 ³ At the April 2003 Hearing, the Presiding Commissioner stated that he wanted
35 to incorporate by reference facts relating to the commitment offense and Trunzo's version of
36 events, as set forth in the Life Prisoner Evaluation. Petitioner, through counsel, did not
37 object. (See Pet., App. A, Vol. I, Ex. A (Transcript of April 2003 Hearing ("April 2003 Tr.")
38 at 7:17-26).)

1 diaper. This occurred after the first co-worker came to their hotel room, but
2 before the second co-worker arrived. Trunzo slapped the victim on the face
3 then placed him on the toilet seat hoping to encourage a bowel movement.
4 As he watched, the victim got off the toilet and defecated on the outside of
5 the toilet. Trunzo then put him back on the toilet, grabbed him by the
6 shoulders and shook him, slapped him on the face again, and then placed him
7 back on the toilet. When the victim got off the toilet again Trunzo put him
8 back on the toilet, grabbed his face in his hands and held his face while he
9 talked to him, then shook him by the shoulders again. This time when he
10 shook him he caused [the victim's] head to strike the back of the toilet,
11 rendering the victim semi-conscious. He then held the victim under the
12 shower trying to revive him. When he could not revive the victim he got
13 dressed intending to go for help. While dressing the second co-worker
14 arrived and he sent her to get Ms. Hill. Trunzo and Ms. Hill then persuaded
15 a neighbor to take them to the hospital.

16 Trunzo noted that he had been fighting with Ms. Hill over previous two
17 weeks [*sic*] due to his belief that she had been dating or sleeping with other
18 men and that she had given him gonorrhea. They had been fighting the
19 previous evening until 5:00 p.m. and had been drinking heavily. He was also
20 under stress because he recently lost his job. The stress led him to take his
21 anger out on the victim. He acknowledged full responsibility and genuine
22 remorse for causing the death of the victim. He stated, however, that during
23 the trial the prosecutor incorrectly tried to make it sound like he had beaten
24 the victim repeatedly until the victim died. In the interview, Trunzo initially
25 chose to characterize the incident as an accidental "shaken baby" death.
26 When questioned about the extent of the recent injuries and bruising on the
27 victim, he acknowledged that he caused the bruising to the face and
28 shoulders. He believes that the cuts on the victim's lips were caused by the
victim biting his lip when Trunzo caused him to hit his head to the back of
the toilet. When questioned about whether a "shaken baby" incident would
cause the extensive bruising and injuries, which he acknowledged he caused,
he admitted that he was physically violent with the child. He and Ms. Hill
were heavily involved in substance abuse and drinking and as a result of this
behavior and both working [*sic*], the victim had not been cared for properly
for some time as a result he had injuries, scabs, and sores on his body that
had not been properly care [*sic*] for. These may explain what the autopsy
described as evidence of prior physical abuse. Trunzo's version of the
offense is the same as stated in the [Board's] report dated March 2002.

21 (Answer, Ex. C at 2-3.)

22 During the course of the April 2003 Hearing, the Board reviewed Trunzo's prior
23 criminal history, which included a conviction for possession of LSD at age eighteen, a
24 conviction at nineteen for possession of marijuana in Yosemite National Park, for which he was
25 fined \$25, and a conviction for auto burglary at age twenty. (April 2003 Tr. at 8:11-11:23;
26 Answer, Ex. C at 3.) The Board also reviewed Trunzo's educational programming and his
27 vocational efforts, including the fact that he had completed his GED, an Associate of Arts
28

1 degree from Patton College, and a Bachelor of Science degree in Psychology from California
2 Coast University. (*Id.* at 16:19-18:16.)

3 The Board also noted that Trunzo had participated in numerous self-help and therapy
4 programs including, but not limited to, Reality Decision Making, Interpersonal Transactional
5 Analysis, Building Self-esteem and Assertiveness, Beginning Stress Management, Lifer
6 Decision Making and Introspective Analysis Therapy Group, Rational Behavior Training
7 Group, Overcomers Outreach, Katargeo, and Project Impact. Further, Trunzo was learning to
8 become a domestic violence facilitator with the group Man Alive. (*See* Answer, Ex. C at 5-6.)
9 Trunzo had participated in Narcotics Anonymous since 1987, and had participated in Alcoholics
10 Anonymous since 1993. (*Id.* at 6.) Trunzo's supervisors and group leaders praised him
11 consistently for his participation and leadership in these groups, as well as for his work in sheet
12 metal and machinery. Additionally, Trunzo received praise for his assistance with the
13 retrofitting of the prison ventilation system. (Answer Ex. C at 5; April 2003 Tr. at 19:17-20:8.)
14

15 The Board also reviewed Trunzo's prison disciplinary record, finding that although he
16 had several violations early in his incarceration, he had remained disciplinary free since 1988.
17 (*Id.* at 21:11-20.)⁴ The Board also reviewed the report prepared by Trunzo's counselor, who
18 observed:

19 Considering the commitment offense, age at the time of the offense, minimal
20 prior record, positive programming since incarceration, disciplinary free
21 conduct since 1986^[5], prison adjustment and family support this writer
22 believes the prisoner would pose a low to average degree of threat to the
23 community if released. The degree of threat would greatly increase should
24 Trunzo use alcohol and drugs. He has family support and significant job
skills to enable him to function in society. Trunzo has taken full advantage
of Self-Help/Therapy and Educational opportunities afforded him during his
incarceration. Trunzo has insight into his past behavior, which lead to the
commission of the instant offense. Trunzo appears to have genuine remorse
for his victim and the victim's family. It is recommended that if Trunzo is

26 ⁴ Trunzo's last major disciplinary action occurred in 1988 and was related to an
27 attempt to smuggle drugs into the institution. (Pet., App. A, Vol. IV, Ex. U at 1054.)

28 ⁵ This would appear to be a typographical error as both parties agree that
Trunzo's last major disciplinary action occurred in 1988, although he received a "128" in
1996.

1 released on parole, he be placed on High Control with a special condition of
2 no contact with minors.

3 (Answer, Ex. C at 7-8; April 2003 Tr. at 25:2-26:13.)

4 The Board also considered the psychiatric report prepared by Dr. Rueschenberg on
5 February 19, 2002, which had been prepared for Trunzo's 2002 parole hearing. (April 2003 Tr.
6 at 26:7-29:21.) Dr. Rueschenberg summarized past psychological and psychiatric evaluations
7 of Trunzo as follows:

8 In his report dated 9-16-92, Dr. Garrett Essres concluded that Mr. Trunzo
9 was not ready for parole, and that he needed to explore the negative aspects
10 of his personality related to feelings of anger, resentment and a need for
11 revenge. In his Category X Evaluation dated 7-28-94, Dr. Roudebush
12 estimated his risk for violence as "unlikely to reoccur as long as he remains
13 free of mind-altering drugs...needs to explore inner hostility and anger
14 further." He was diagnosed with Polysubstance Dependence and Personality
15 Disorder NOS. In the Category X Psychological Council Evaluation report
16 dated 8-25-94, Drs. Lyon and Roudebush commented, "The Council sees
17 inmate Trunzo as moving toward a healthier self-assessment and as having
18 a good chance for a successful parole." On 12-30-95, Dr. Foster stated, "Mr.
19 Trunzo has made tremendous strides in the past eight years...his potential for
20 violence is below that of the average inmate." On 1-8-98, Dr. Carr also
21 estimated his risk as below average, and on 5-6-99, Dr. Temkova opined "his
22 level of dangerousness to the community should be based on other than
23 psychiatric grounds."

24 (Answer, Ex. D at 4.)

25 Dr. Rueschenberg also used three psychological instruments to "assess future risk for
26 violence in the community." (*Id.* at 5.) On the Hare Scale, "a measure of static risk factors
27 associated with risk for violence," Trunzo scored "within the low range of severity." According
28 to Dr. Rueschenberg, that score indicates "that [Trunzo] does not have an antisocial orientation
and psychopathy is not a significant risk factor. This score is not likely to change over time."
(*Id.*) On the History Clinical Risk-20 instrument, which "included dynamic risk factors,"
Trunzo scored "within the low-to-moderate range of severity." (*Id.*) Dr. Rueschenberg noted
that Trunzo's "slightly higher elevation on this instrument is largely reflected by historical
factors related to numerous adjustment problems in adolescence and early adulthood." (*Id.*)
Lastly, on the Violence Risk Appraisal Guide, "an actuarial method of risk assessment," Trunzo
scored "within the low-to-moderate range." (*Id.*) Dr. Rueschenberg concluded:

Overall, Mr. Trunzo appears to have a low-to-moderate risk for violence in the community. When the offense occurred, he was unemployed and living a nomadic existence, moving from one state and city to another, without any sense of direction or purpose. He was actively abusing drugs, and he seemed to have no recognition of the self-destructive elements within his personality, and the underlying feelings of anger and hostility. His substance abuse seems to have been, at least in part, precipitated by chronic feelings of inadequacy.

Clearly, Mr. Trunzo is not normally prone to violence. There is no documentation of overt violence during his long incarceration in prison. The index offense seems to have been precipitated by intense situational stressors and a lack of coping mechanisms. When the crime occurred, he was young, immature and ill prepared to be in a parental role. During the early part of his incarceration, Mr. Trunzo showed a tendency to minimize the severity of the offense, referring to it as an "accident." This minimization does not seem to have been part of a criminal orientation, but reflective of the offense being ego dystonic and not fitting within his self-image as a non-violent person.

At present, it does not appear likely that the circumstances surrounding the index offense would recur. The adjustment problems that characterized his adolescence and early adulthood now seem to be adequately contained. In recent years, he has established a pattern of effective programming, and he seems to have increased insight into the index offense, his substance use problems and the weakness in his personality. Nonetheless, if granted parole it would probably be in the best interest of the community for Mr. Trunzo to be required to participate in a substance abuse program and drug testing. Also, one of his conditions for parole would likely be an interval of either restricted or monitored contact with children.

(*Id.* at 6.)

The Board also discussed Trunzo's three sets of parole plans for release in various geographic locations and found them to be suitable.⁶ (April 2003 Tr. at 29:25-35:14.) The Stanislaus County District Attorney spoke at the hearing and opposed parole, noting that he never believed Trunzo had been candid about the circumstances surrounding the killing. (*Id.* at 39:1-41:5.)

The Board unanimously found Trunzo unsuitable for parole and found that he would pose an unreasonable risk of danger to society if released. (April 2003 Tr. at 54:9-2.) The Presiding Commissioner set forth the reasons for the Board's decision as follows:

⁶ Trunzo planned either to live with his wife of ten years in California or, together with his wife, with his parents in Florida. His wife, siblings, parents, mother-in-law, and step-son all wrote letters of support for Trunzo's release and provided offers of housing, financial support, and employment. Trunzo also submitted invitations to join substance abuse support groups, including acceptance at a long-term transitional living program for alcoholics and drug addicts to maintain sobriety.

1 First of all would be the commitment offense. The offense was carried out
2 in a cruel manner. The crime was committed against a two-year-old child that
3 was particularly vulnerable and incapable of defending himself or fleeing.
4 And the motive for the crime is inexplicable and very trivial in relation to the
5 offense. These conclusions are drawn from the Statement of Facts where the
6 victim, John Hill, a two year old, was abused and died from injuries he
7 received from the prisoner, where he was slapped and shaken by the inmate.
8 The infant died as a result of the injuries he sustained from the prisoner. The
9 prisoner has failed to profit from society's previous attempts to correct his
10 criminality. Such attempts include adult probation, county jail, and a felony
11 conviction or a federal conviction for possession of marijuana.^[7] The
12 psychiatric report dated March 2002, authored by Erich Rueschenberg, ... a
13 Forensic Psychologist, is not totally supportive of release

14 (April 2003 Tr. at 54:12-55:7.)

15 The Board recommend that Trunzo remain disciplinary free, continue to participate in
16 self-help, and it ordered a new psychiatric evaluation to: explore "the prisoner's violence
17 potential in the free community, the significance of alcohol/drugs as it relates to the
18 commitment offense[,] an estimate of the prisoner's ability to refrain from use/abuse of same
19 when released, ... the extent to which the prisoner has explored the commitment offense and
20 come to terms with the underlying causes, the need for further therapy programs while
21 incarcerated[;]" determine why Dr. Rueschenberg recommended limited or monitored contact
22 with children; and clarify Trunzo's insight, remorse and empathy. (*Id.* at 56:20-25; Traverse,
23 Exhibits at 00003.)⁸

24 III. ANALYSIS

25 A. Standard of Review.

26 This Court may entertain a petition for a writ of habeas corpus "in behalf of a person in
27 custody pursuant to the judgment of a state court only on the ground that he is in custody in
28 violation of the Constitution or laws or treaties of the United States." 28 U.S.C. § 2254(a); *see*
29 *also Rose v. Hodges*, 423 U.S. 19, 21 (1971). The Ninth Circuit has applied § 2254(d) to
30 review of parole suitability decisions. *See Irons v. Carey*, 505 F.3d 846, 850 (9th Cir. 2007);

31 ⁷ As noted above, Trunzo was arrested in Yosemite National Park and charged
32 with possession of less than one gram of marijuana. His sentence consisted of a \$25 fine.

33 ⁸ Many of these same issues had been explored in the approximately 17
34 previous psychiatric evaluations prepared while Trunzo has been incarcerated. (*See, e.g.*,
35 Pet., App. A, Vol. IV, Ex. U at 01104-44.)

1 *Rosas v. Nielsen*, 428 F.3d 1229, 1232 (9th Cir. 2005) (per curiam); *McQuillion v. Duncan*, 306
2 F.3d 895, 901 (9th Cir. 2002). Because the petition in this case was filed after the effective date
3 of the Antiterrorism and Effective Death Penalty Act of 1996 (“AEDPA”), AEDPA’s
4 provisions apply. *Jeffries v. Wood*, 103 F.3d 827 (9th Cir. 1996) (en banc).

5 Under AEDPA, this Court may grant the petition with respect to any claim that was
6 adjudicated on the merits in state court only if the state court’s adjudication of the claim: “(1)
7 resulted in a decision that was contrary to, or involved an unreasonable application of, clearly
8 established Federal law, as determined by the Supreme Court of the United States; or (2)
9 resulted in a decision that was based on an unreasonable determination of the facts in light of
10 the evidence presented in the State court proceeding.” 28 U.S.C. § 2254(d); *see also Williams*
11 *v. Taylor*, 529 U.S. 362, 413 (2000) (hereinafter “*Williams*”). Courts are not required to address
12 the merits of a particular claim but may simply deny a habeas application on the ground that
13 relief is precluded by 28 U.S.C. § 2254(d). *Lockyer v. Andrade*, 538 U.S. 63, 70-73 (2003). It
14 is the habeas petitioner’s burden to show he is not precluded from obtaining relief by § 2254(d).
15 *Woodford v. Visciotti*, 537 U.S. 19, 25 (2002).

16 “Clearly established federal law, as determined by the Supreme Court of the United
17 States” refers to “the holdings, as opposed to the dicta, of [the Supreme] Court’s decisions as of
18 the time of the relevant state-court decision.” *Williams*, 529 U.S. at 412; *Barker v. Fleming*,
19 423 F.3d 1085, 1093 (9th Cir. 2005) (“clearly established” federal law determined as of the time
20 of the state court’s last reasoned decision); *Alvarado v. Hill*, 252 F.3d 1066, 1068-69 (9th Cir.
21 2001). “Section 2254(d)(1) restricts the source of clearly established law to [the Supreme]
22 Court’s jurisprudence.” *Williams*, 529 U.S. at 412. The Supreme Court has explained
23 repeatedly that AEDPA, which embodies deep-seated principles of comity, finality, and
24 federalism, establishes a highly deferential standard for reviewing state-court determinations.
25 *See id.* at 436. Thus, “[a] federal court may not overrule a state court for simply holding a view
26 different from its own, when the precedent from [the Supreme] Court is, at best, ambiguous.”
27 *Mitchell v. Esparza*, 540 U.S. 12, 17 (2003) (per curiam).

1 Under the “contrary to” clause of section 2254(d)(1), a federal court may grant the writ
2 only if the state court “applies a rule that contradicts the governing law set forth in [Supreme
3 Court] cases, ‘or if it confronts a set of facts that are materially indistinguishable from a
4 decision’ of the Supreme Court and nevertheless arrives at a different result.” *Early v. Packer*,
5 537 U.S. 3, 8 (2002) (quoting *Williams*, 529 U.S. at 405-06). Under the “unreasonable
6 application” clause of section 2254(d)(1), a federal court may grant the writ if the state court
7 identifies the correct governing legal principle from the Supreme Court’s decisions but
8 unreasonably applies that principle to the facts of the prisoner’s case. *Williams*, 529 U.S. at
9 413.

10 A federal habeas court “may not issue the writ simply because that court concludes in
11 its independent judgment that the relevant state-court decision applied clearly established
12 federal law erroneously or incorrectly. Rather, that application must also be unreasonable.” *Id.*
13 at 412. The objectively unreasonable standard is not a clear error standard. *Lockyer*, 538 U.S.
14 at 75-76; *Clark v. Murphy*, 331 F.3d 1062, 1067-69 (9th Cir.), *cert. denied*, 540 U.S. 968
15 (2003). After *Lockyer*, “[t]he writ may not issue simply because, in our determination, a state
16 court’s application of federal law was erroneous, clearly or otherwise. While the ‘objectively
17 unreasonable’ standard is not self-explanatory, at a minimum it denotes a greater degree of
18 deference to the state courts than [the Ninth Circuit] ha[s] previously afforded them.” *Clark*,
19 331 F.3d at 1068.

20 In determining whether the state court’s decision is contrary to, or an unreasonable
21 application of, clearly established federal law, a federal court looks to the decision of the
22 highest state court to address the merits of a petitioner’s claim in a reasoned decision. *LaJoie v.*
23 *Thompson*, 217 F.3d 663, 669 n.7 (9th Cir. 2000). If the highest state court has summarily
24 denied a petitioner’s claim, the habeas court may “look through” that decision to the last state
25 court addressing the claim in a reasoned decision. *Shackleford v. Hubbard*, 234 F.3d 1072,
26 1079 n.2 (9th Cir. 2000) (citing *Ylst v. Nunnemaker*, 501 U.S. 797, 803-04 (1991)).

27 Where the state court gives no reasoned explanation of its decision on a petitioner’s
28 federal claim and where there is no reasoned lower court decision on the claim, the standard of

1 review under AEPDA is somewhat different. In such a case, an independent review of the
2 record by the habeas court is the only means of deciding whether the state court's decision was
3 objectively reasonable. *See Himes v. Thompson*, 336 F.3d 848, 853 (9th Cir. 2003). Further, the
4 federal court need not otherwise defer to the state court decision under AEDPA. "A state
5 court's decision on the merits concerning a question of law is, and should be, afforded respect.
6 If there is no such decision on the merits, however, there is nothing to which to defer." *Greene*
7 *v. Lambert*, 288 F.3d 1081, 1089 (9th Cir. 2002).

8 In this case, although the Superior Court issued a reasoned decision, that decision does
9 not address the April 2003 hearing and, thus, the Court shall not "look through" the summary
10 denials to this decision. Rather, the Court shall conduct an independent review of the record.

11 **B. Legal Standards Applicable to Parole Suitability Determinations.**

12 California's parole scheme is set forth in California Penal Code § 3041, *et seq.* Section
13 3041(a) provides, in pertinent part:

14 In the case of any inmate sentenced pursuant to any provision of law ... [o]ne
15 year prior to the inmate's minimum eligible parole release date a panel of two
16 or more commissioners or deputy commissioners shall again meet with the
17 inmate and shall normally set a parole release date as provided in Section
18 3041.5. ... The release date shall be set in a manner that will provide uniform
19 terms for offenses of similar gravity and magnitude in respect to their threat
20 to the public, and that will comply with the sentencing rules that the Judicial
21 Council may issue and any sentencing information relevant to the setting of
22 parole release dates.

19 Cal. Penal Code § 3041(a).

20 Penal Code section 3041(b) provides, in pertinent part:

21 The panel or board shall set a release date unless it determines that the
22 gravity of the current convicted offense or offenses, or the timing and gravity
23 of current or past convicted offense or offenses, is such that consideration of
24 the public safety requires a more lengthy period of incarceration for this
25 individual, and that a parole date, therefore, cannot be fixed at this meeting.

24 Cal. Pen. Code § 3041(b).

25 Title 15 of the California Code of Regulations section 2402 (hereinafter "Section
26 2402") sets forth the criteria used to determine whether an inmate is suitable for release on
27 parole. The opening paragraph of Section 2402(a) states:

1 Regardless of the length of time served, a life prisoner shall be found
2 unsuitable for and denied parole if in the judgment of the panel the prisoner
3 will pose an unreasonable risk of danger to society if released from prison.

4 15 Cal. Code Regs. § 2402(a).

5 Section 2402(b) provides:

6 All relevant, reliable information available to the panel shall be considered
7 in determining suitability for parole. Such information shall include the
8 circumstances of the prisoner's social history; past and present mental state;
9 past criminal history, including involvement in other criminal misconduct
10 which is reliably documented; the base and other commitment offenses,
11 including behavior before, during and after the crime; past and present
12 attitude toward the crime; any considerations of treatment or control,
13 including the use of special conditions under which the prisoner may safely
14 be released to the community; and any other information which bears on the
15 prisoner's suitability for release. Circumstances which taken alone may not
16 firmly establish unsuitability for parole may contribute to a pattern which
17 results in a finding of unsuitability.

18 *Id.* § 2402(b).

19 Circumstances tending to show unsuitability for parole are:

20 (1) Commitment Offense. The prisoner committed the offense in an
21 especially heinous, atrocious or cruel manner. The factors to be considered
22 include:

23 (A) Multiple victims were attacked, injured or killed in the same or
24 separate incidents.

25 (B) The offense was carried out in a dispassionate and calculated
26 manner, such as an execution-style murder.

27 (C) The victim was abused, defiled or mutilated during or after the
28 offense.

 (D) The offense was carried out in a manner which demonstrates an
 exceptionally callous disregard for human suffering.

 (E) The motive for the crime is inexplicable or very trivial in relation
 to the offense.

 (2) Previous Record of Violence. The prisoner on previous occasions
 inflicted or attempted to inflict serious injury on a victim, particularly if the
 prisoner demonstrated serious assaultive behavior at an early age.

 (3) Unstable Social History. The prisoner has a history of unstable or
 tumultuous relationships with others.

 (4) Sadistic Sexual Offenses. The prisoner has previously sexually assaulted
 another in a manner calculated to inflict unusual pain or fear upon the victim.

1 (5) Psychological Factors. The prisoner has a lengthy history of severe
2 mental problems related to the offense.

3 (6) Institutional Behavior. The prisoner has engaged in serious misconduct
4 in prison or jail.

5 *Id.* § 2402(c).

6 Circumstances supporting a finding of suitability for parole are:

7 (1) No Juvenile Record. The prisoner does not have a record of assaulting
8 others as a juvenile or committing crimes with a potential of personal harm
9 to victims.

10 (2) Stable Social History. The prisoner has experienced reasonably stable
11 relationships with others.

12 (3) Signs of Remorse. The prisoner performed acts which tend to indicate
13 the presence of remorse, such as attempting to repair the damage, seeking
14 help for or relieving suffering of the victim, or indicating that he understands
15 that nature and magnitude of the offense.

16 (4) Motivation for Crime. The prisoner committed his crime as a result of
17 significant stress in his life, especially if the stress has built over a long
18 period of time.

19 (5) Battered Woman Syndrome. At the time of the commission of the crime,
20 the prisoner suffered from Battered Woman Syndrome, as defined in section
21 2000(b), and it appears the criminal behavior was a result of that
22 victimization.

23 (6) Lack of Criminal History. The prisoner lacks any significant history of
24 violent crime.

25 (7) Age. The prisoner's present age reduces the possibility of recidivism.

26 (8) Understanding and Plans for Future. The prisoner has made realistic
27 plans for release or has developed marketable skills that can be put to use
28 upon release.

(9) Institutional Behavior. Institutional activities indicate an enhanced
ability to function within the law upon release.

Id. § 2402(d).

The regulations also contain a matrix of suggested base terms depending on the
murder degree and the circumstances surrounding the murder. The matrix provides three
choices of suggested base terms for several categories of crimes. *See id.* § 2403. For second

1 degree murders, the matrix of base terms ranges from the low of 15, 16, or 17 years, to a high
2 of 19, 20 or 21 years, depending on some of the facts of the crime.⁹

3 Although the matrix is to be used to establish a base term, an inmate's base term is set
4 only when he or she has been found suitable for parole. *In re Dannenberg*, 34 Cal. 4th 1061,
5 1087 (2005). Thus, the statutory scheme places individual suitability for parole above a
6 prisoner's expectancy in an early setting of a fixed date designed to ensure term uniformity.
7 *Id.* at 1070-71.

8 While subdivision (a) of section 3041 states that indeterminate life (i.e., life-
9 maximum) sentences should "normally" receive "uniform" parole dates for
10 similar crimes, subdivision (b) provides that this policy applies "*unless* [the
11 Board] determines" that a release date cannot presently be set because the
12 particular offender's crime and/or criminal history raises "*public safety*"
13 concerns requiring further indefinite incarceration. (Italics added.) Nothing
14 in the statute states or suggests that the Board must evaluate the case under
15 standards of term uniformity before exercising its authority to deny a parole
16 date on the grounds the particular offender's criminality presents a
17 *continuing public danger*.

18 *Id.* at 1070 (emphasis, brackets, and parentheses as in original). In sum, "the Board,
19 exercising its traditional broad discretion, may protect public safety in each discrete case by
20 considering the dangerous implications of a life-maximum prisoner's crime individually." *Id.*
21 at 1071. The California Supreme Court's determination of state law is binding in this federal
22 habeas action. *See Hicks v. Feiock*, 485 U.S. 624, 629 (1988); *Sandstrom v. Montana*, 442
23 U.S. 510, 516-17 (1979).

24 The California Supreme Court also has determined that the facts of the crime alone
25 can support a sentence longer than the statutory minimum, even if everything else about the
26 prisoner is laudable. "While the board must point to factors beyond the minimum elements of
27 the crime for which the inmate was committed, it need engage in no further comparative
28

⁹ One axis of the matrix concerns the relationship between murderer and victim
and the other axis of the matrix concerns the circumstances of the murder. The choices on
the axis for the relationship of murderer and victim are "participating victim," "prior
relationship," and "no prior relationship." The choices on the axis for the circumstances of
the murder are "indirect," "direct or victim contribution," and "severe trauma." Each of the
choices are further defined in the matrix. *See* 15 Cal. Code Regs. § 2403(c).

analysis before concluding that the particular facts of the offense make it unsafe, at that time, to fix a date for the prisoner's release." *Dannenberg*, 34 Cal. 4th at 1071; *see also In re Rosenkrantz*, 29 Cal. 4th 616, 682-83 (2002) ("[t]he nature of the prisoner's offense, alone, can constitute a sufficient basis for denying parole" but might violate due process "where no circumstances of the offense reasonably could be considered more aggravated or violent than the minimum necessary to sustain a conviction for that offense").

C. The Board's Decision to Deny Trunzo Parole Violated Due Process.

1. Legal Standards.

Trunzo contends that the Board's decision to deny him parole, at the April 2003 Hearing, violated Due Process. "In analyzing the procedural safeguards owed to an inmate under the Due Process clause, [a court] must look to two distinct elements: (1) a deprivation of a constitutionally protected liberty or property interest, and (2) a denial of adequate procedural safeguards." *Biggs v. Terhune*, 334 F.3d 910, 913 (9th Cir. 2003).¹⁰ The second prong of this test is satisfied if: (1) the inmate has been afforded an opportunity to be heard and, if denied parole, informed of the reasons underlying the decision; and (2) the Board's decision is supported "some evidence" or is not otherwise arbitrary. *Hayward v. Marshall*, 512 F.3d 536, 542 (9th Cir. 2008) (citing *Irons*, 505 F.3d at 851 and *Sass v. Cal. Bd. of Prison Terms*, 461 F.3d 1123, 1128-29 (9th Cir. 2006)); *Jancsek v. Oregon Bd. of Parole*, 833 F.2d 1389, 1390 (9th Cir. 1987).

Trunzo does not argue that he was denied an opportunity to be heard or that the Board failed to inform him of its reasons for the decision. Rather, he contends the Board's conclusion that he would pose an unreasonable risk of danger to society if released is both

¹⁰ Respondent urges the Court to deny Trunzo's Petition on the ground that Trunzo does not have a federally protected liberty interest in parole. This argument is foreclosed by controlling Ninth Circuit authority. *See, e.g., Irons*, 505 F.3d at 850 ("California Penal Code section 3041 vests ... all ... California inmates whose sentences provide for the possibility of parole with a constitutionally protected liberty interest in the receipt of a parole release date, a liberty interest that is protected by the procedural safeguards of the Due Process Clause."); *Sass v. Cal. Bd. of Prison Terms*, 461 F.3d 1123, 1125 (9th Cir. 2006) ("We hold that California inmates continue to have a liberty interest in parole after *In re Dannenberg*, 34 Cal. 4th 1061 (2005).").

1 arbitrary and not supported by “some evidence.” Respondent argues that the “some evidence”
2 standard is not clearly established federal law. Again, that argument is foreclosed by Ninth
3 Circuit authority. *See Sass*, 461 F.3d at 1129.

4 “To determine whether the some evidence standard is met ‘does not require
5 examination of the entire record, independent assessment of the credibility of witnesses, or
6 weighing of the evidence. Instead, the relevant question is whether there is any evidence in
7 the record that could support the conclusion’ reached by the parole board.” *Sass*, 461 F.3d at
8 1128 (quoting *Superintendent v. Hill*, 472 U.S., 445, 455-56 (1985)). “*Hill*’s some evidence
9 standard is minimal and assures that ‘the record is not so devoid of evidence that the findings
10 of the disciplinary board were without support or otherwise arbitrary.’” *Id.* at 1129 (quoting
11 *Hill*, 472 U.S. at 457). Further, in order to determine whether the Board’s decision to find
12 Trunzo unsuitable for parole is supported by some evidence, this Court must focus not on
13 whether some evidence “that a particular factor or factors indicating unsuitability exist,” but
14 on whether there is some evidence to conclude that “a prisoner’s release will unreasonably
15 danger public safety.” *Hayward*, 512 F.3d at 543 (citations omitted).

16 2. Analysis.

17 At the April 2003 Hearing, the Board found Trunzo unsuitable for parole based on the
18 following four findings: (1) “the offense was carried out in a cruel manner;” (2) “the motive
19 for the crime is inexplicable and very trivial in relation to the offense;” (3) “the prisoner has
20 failed to profit from society’s previous attempts to correct his criminality;” and (4) Dr.
21 Rueschenberg’s report was “not totally supportive of release,” because it purported to state
22 that “Mr. Trunzo showed a tendency to minimize the severity of the offense, referring to it as
23 an ‘accident.’” (April 2003 Tr. at 54:7-56:5.)

24 “A prisoner’s commitment offense may constitute a circumstance tending to show
25 that a prisoner is presently too dangerous to be found suitable for parole, but the denial of
26 parole may be predicated on a prisoner’s commitment offense only where the Board can
27 ‘point to factors beyond the minium elements of the crime for which the inmate was
28 committed’ that demonstrate the inmate will, *at the time of the suitability hearing*, present a

1 danger to society if released.” *Irons*, 505 F.3d at 852 (quoting *Dannenberg*, 34 Cal. 4th at
2 1071) (emphasis added). These factors include the fact that “[t]he offense was carried out in
3 a manner which demonstrates an exceptionally callous disregard for human suffering” and
4 that “[t]he motive for the crime is inexplicable or very trivial in relation to the offense.” *Id.*
5 (quoting Cal. Code Regs. § 2402(c)(1)(D)-(E)).

6 The Board relied on sections 2402(c)(1)(D) and 2402(c)(1)(E) when it denied Trunzo
7 parole. Second degree murder by its nature evinces a certain level of callousness because it
8 “requires express or implied malice-i.e., the perpetrator must kill another person with the
9 specific intent to do so; or he or she must cause another person’s death by intentionally
10 performing an act, knowing it is dangerous to life and with conscious disregard for life.” *In re*
11 *Smith*, 114 Cal. App. 4th 343, 366 (2003). As this *Smith* court noted, “[f]or this reason, it can
12 reasonably be said that *all* second degree murders by definition involve some callousness- i.e.,
13 lack of emotion or sympathy, emotional insensitivity, indifference to the feelings or suffering
14 of others.” *Id.* (emphasis in original). “Therefore, to demonstrate ‘an exceptionally callous
15 disregard for human suffering’ ... the offense in question must have been committed in a more
16 aggravated or violent manner than that ordinarily shown in the commission of second degree
17 murder.” *In re Scott*, 119 Cal. App. 4th 871, 891 (2004) (citations omitted).

18 In *Irons, supra*, the petitioner killed the victim following an argument over a
19 suspected drug theft. Irons fired twelve rounds into the victim and, after the victim
20 complained that he was in pain, Irons stabbed him twice in the back. Irons then wrapped the
21 victim’s body in a sleeping bag, and attempted to procure a car. During the ten days it took
22 Irons to obtain a car, he left the victim’s body in a room in the sleeping bag. Thereafter, Irons
23 took the victim’s body to the coast, weighted it, and disposed of it in the ocean. *Irons*, 505
24 F.3d at 849. The *Irons*’ court compared the facts of Irons’ commitment offense to the facts of
25 the commitment offense in *Dannenberg*, in which the petitioner “struck multiple blows to his
26 wife’s head with a pipe wrench and then pushed her into a tub of water in which she
27 drowned.” *Id.* at 852. The *Irons* court concluded that “[b]ecause we find that Irons’ crime
28 was similarly cruel or vicious [to Dannenberg’s crime], we cannot say that there was not

1 ‘some evidence’ to support the Board’s determination that Irons was unsuitable for parole
2 under California law.” *Id.*

3 In this case, according to Trunzo, the facts underlying the commitment offense are:

4 he slapped the victim on the face then placed him on the toilet seat hoping to
5 encourage a bowel movement. As he watched, the victim got off the toilet
6 and defecated on the outside of the toilet. Trunzo then put him back on the
7 toilet, grabbed him by the shoulders and shook him, slapped him on the face
8 again, and then placed him back on the toilet. When the victim got off the
9 toilet again Trunzo put him back on the toilet, grabbed his face in his hands
10 and held his face while he talked to him, then shook him by the shoulders
11 again. This time when he shook him he caused his head to strike the back of
12 the toilet, rendering the victim semi-conscious.

13 The child ultimately died because of these injuries. (Answer, Ex. C at 2.) Although there is
14 evidence in the record that the victim in this case had been abused in the weeks prior to his
15 death, there is no clear evidence that Trunzo was solely responsible for those injuries, and the
16 record shows that the child’s mother never claimed that he was. (*See, e.g.*, Answer, Ex. A at
17 00015.)

18 The facts of Trunzo’s case are quite similar to the facts presented in *Fowler v. Butler*,
19 2007 WL 1555726 (E.D. Cal. May 23, 2007), *report and recommendation adopted*, 2007 WL
20 1725684 (E.D. Cal. Jun. 14, 2007). In that case, the petitioner was convicted of second
21 degree murder in the death of a twenty-two month old child, which resulted from the
22 petitioner slapping the child with “full force, knocking the child from [a] bed onto the floor.”
23 *Id.* at *2. The petitioner claimed “he could not believe he had struck the child. He picked up
24 the baby and as he lay limp in his arms, the baby’s eyes rolled back into his head and he
25 thought the baby was dead or dying. He panicked so much he lost his hold of the child and
26 the child fell to the floor and hit his head. ... He picked the baby up again, took him into the
27 bathroom and put him into the tub and left him in the bath tub.” *Id.* The petitioner initially
28 told the child’s mother a different story, but later pleaded guilty to the offense.

29 The Board determined that Fowler was not suitable for parole and, as the Board did
30 here, relied on the fact that “the offense was carried out in an especially callous manner,” as
31 well as the fact that the “motive for the crime was very trivial in relation to the offense.” *Id.*
32 at *9. On habeas review, the district court concluded that “[t]hese facts simply do not support

1 a finding that the crime was committed in a ‘more aggravated or violent manner’ than other
2 second degree murders, and review of the record reveals no evidence that petitioner’s
3 commitment offense was carried out with the type of gratuitous violence, torture or disregard
4 for the victim that would permit it to be defined as ‘especially callous’ as that term has been
5 defined by the California Courts.” *Id.* The district court also noted that the state court judge
6 who sentenced Fowler submitted a letter, in which that judge noted that he believed Fowler
7 was, at the time of the crime, “‘a very immature young adult who, after having indulged in the
8 use of marijuana, could not tolerate the demands of a very young child for whom he was the
9 expected caretaker.’” *Id.* The district court also noted that he facts “suggest that petitioner
10 ‘lacked any true intent to seriously injure the young victim.’” *Id.*

11 Trunzo too “was young, immature and ill prepared to be in a parental role,” had
12 indulged in drug use, and was experiencing additional stressors at the time of the offense,
13 including unemployment, a venereal disease and the dissolution of a romantic relationship.
14 (*See* Answer, Ex. C at 2, Ex. D at 6.) Indeed, psychiatric reports in later years of Trunzo’s
15 incarceration suggest that the offense was committed as a result of these stressors. (*See, e.g.,*
16 Pet., App. A, Vol. IV, Ex. U at 01115; Answer, Ex. D at 6.) This factor actually tends to
17 show *suitability* for parole. *See* Cal. Code Regs. § 2042(d)(4).

18 Although the nature of the commitment offense can support a finding that a prisoner
19 is unsuitable for parole, this Court finds the facts of the commitment offense in this case to be
20 more in line with *Fowler* than with *Dannenberg* or *Irons*, and concludes they do not
21 demonstrate “that the circumstances of the crime were sufficiently callous, or the motive for
22 petitioner’s actions sufficiently trivial, that [24, now 29,] years after the offense the
23 circumstances of the crime would still suggest” that Trunzo remains a danger to society.
24 *Fowler*, 2007 WL 1555726 at *9.

25 The Board also cited Trunzo’s failure “to profit from society’s previous attempts to
26 correct his criminality,” as a basis for denying parole. The facts which support this finding
27 pertain to Trunzo’s early criminal record. The Board may consider a prisoner’s “past
28 criminal history, including involvement in other criminal misconduct which is reliably

1 documented,” and Trunzo does not dispute his past history. 15 Cal. Code Regs. § 2402(b).

2 However, none of his prior convictions suggest that he has a history of violent crime, again a
3 factor that weighs against a finding of unsuitability and in favor of suitability. *See id.* §§
4 2402(c)(2), 2402(d)(6).

5 Further, while the record may support a conclusion that Trunzo *previously* failed to
6 profit from society’s attempts at rehabilitation, the Board’s findings are based on facts that
7 will never change. This Court must determine whether the Board’s findings would support a
8 finding of *present* unsuitability. Trunzo’s early record in prison certainly was not
9 unblemished. However, since 1988 Trunzo has shown that he is willing and able to take the
10 steps necessary to profit from the rehabilitative programs available to him while incarcerated
11 and to take those skills into society if released. Thus, the Court finds that the Board’s reliance
12 on Trunzo’s prior criminal history to determine that Trunzo posed an unreasonable risk of
13 danger to society is not supported by some evidence.

14 Finally, the Court also concludes that the Board’s finding that Dr. Rueschenberg’s
15 report was not totally supportive of release is an unreasonable interpretation of that report.
16 The Presiding Commissioner concluded that Dr. Rueschenberg stated Trunzo tended to
17 minimize the severity of the offense and referred to it as an accident. (April 2003 Tr. at 55:5-
18 11.) However, this ignores the preface to Dr. Rueschenberg’s statement, which states that
19 Trunzo’s tendency to minimize the severity of the crime occurred “*during the early part of his*
20 *incarceration.*” (Answer, Ex. D at 6 (emphasis added).) Further, as reflected in the Board’s
21 ruling, Dr. Rueschenberg noted that “[a]t present, it does not appear likely that the
22 circumstances surrounding the index offense would recur. The adjustment problems that
23 characterized his adolescence and early adulthood now seem to be adequately contained. In
24 recent years, he has established a pattern of effective programming, and he seems to have
25 increased insight into the index offense, his substance use problems and the weaknesses in his
26 personality.” (*Id.*) Dr. Rueschenberg also noted that “Trunzo is not normally prone to
27 violence. There is no documentation of overt violence during his long incarceration in
28 prison.” (*Id.*) Furthermore, Dr. Rueschenberg’s report found Trunzo’s risk level to range

1 from “low” to “low-to-moderate,” depending on the test and the factors the test took into
2 account.¹¹

3 These conclusions comport with Trunzo’s psychiatric reports commencing from
4 approximately 1996 onward. In 1992, Dr. Garrett Esseres concluded that Trunzo was not yet
5 safe for parole and explained his conclusion as follows: “Within the prison setting, with its
6 help at maintaining his rigid and brittle coping mechanisms, he is clearly of very little danger
7 to anybody. Given the inconsistencies in the free community, matched with the
8 inconsistencies in Mr. Trunzo’s personality, he becomes unpredictable.” (Pet., App. A, Vol.
9 IV, Ex. U at 01123.) In a Category X report dated 1994, the doctors also concluded that
10 Trunzo still needed to address “inner conflicts yet to be dealt with.” (*Id.* at 01118.)

11 However, in 1997, Drs. Tyler and Lyons stated that “[i]f this inmate is to be paroled
12 or released, consideration should be given to the following: violence potential outside a
13 controlled setting *in the past* is considered to have been average and *at present* is estimated to
14 be less than average.” (*Id.* at 01114 (emphasis added). In 1998, Dr. Carr reflected that
15 continued progress and stated that “Mr. Trunzo has made substantial progress in better
16 understanding his emotional difficulties and the effects of substance abuse upon himself. I
17 would estimate that his potential for violence within this institution *and the external*
18 *community* to be below average when compared with the average inmate, assuming his
19 continued sobriety.” (*Id.* at 01113 (emphasis added).) Even in 1999, when Dr. Temkova
20 stated that she saw some “ambivalence” in connection with Trunzo’s acceptance of
21 responsibility for the crime, she concluded that because Trunzo “is not suffering from a major
22 psychiatric disorder, the assessment of his level of dangerousness should be based on other
23 than psychiatric grounds.” (*Id.* at 01111.) As such, the Court concludes that the Board’s
24 reliance on Dr. Rueschenberg’s report to support a finding that Trunzo is presently unsuitable
25 for parole is not supported by some evidence.

26
27
28 ¹¹ Trunzo’s Life Prisoner Evaluations over the years, which, with one exception
in 2002, also concluded that Trunzo would pose a low degree of threat if released. (*See, e.g.*,
Pet., App. A, Vol. IV, Ex. U at 01042, 01048, 01055, 01058, 1063.)

1 **2. The Board’s Continued Reliance on Unchanging Factors Raises the Due**
2 **Process Concerns Articulated in *Biggs*.**

3 Even if there was some evidence to support the Board’s reliance on the nature of the
4 commitment offense and Trunzo’s criminal history to conclude that Trunzo poses an
5 unreasonable risk of danger if released, the Court also must consider whether the Ninth
6 Circuit’s cautionary statements in *Biggs* are implicated by this case. The Court finds that they
7 are.

8
9 As set forth in *Biggs*,

10 [o]ver time, ... , should Biggs continue to demonstrate exemplary behavior
11 and evidence of rehabilitation, denying him a parole date simply because of
12 the nature of his offense would raise serious questions involving his liberty
13 interest. ...

14 A continued reliance in the future on an unchanging factor, the circumstance
15 of the offense and conduct prior to imprisonment, runs contrary to the
16 rehabilitative goals espoused by the prison system and could result in a due
17 process violation.

18 *Id.* at 916-17; *cf. Dannenberg*, 34 Cal. 4th at 1094 (“sole reliance on the commitment offense
19 might, in particular cases, violate” section 3041(a)’s “provision that a parole date ‘shall
20 normally be set’ under ‘uniform term principles, and might thus also contravene the inmate’s
21 constitutionally protected expectation of parole”); *Rosenkrantz*, 29 Cal. 4th at 682-83 (“[t]he
22 nature of the prisoner’s offense, alone, can constitute a sufficient basis for denying parole” but
23 might violate due process “where no circumstances of the offense reasonably could be
24 considered more aggravated or violent than the minimum necessary to sustain a conviction for
25 that offense”).

26 In issuing the note of caution in *Biggs* regarding continued reliance on unchanging
27 factors, the Ninth Circuit gave little guidance to district courts as to how they should evaluate
28 such a claim. In *Irons*, however, the court noted that when it had determined that “a parole
29 board’s decision to deem a prisoner unsuitable for parole solely on the basis of his
30 commitment offense comport[ed] with due process, the decision was made before the inmate
31 had served the minimum number of years required by his sentence.” *Id.* The court concluded

1 that “[a]ll we held in [*Biggs* and *Sass*,] and all we hold today, therefore, is that, given the
2 particular circumstances of the offenses in these cases, due process was not violated when
3 these prisoners were deemed unsuitable for parole prior to the expiration of their minimum
4 terms.” *Id.* at 853-54. The *Irons* court further “expressed its hope that the Board will come to
5 recognize that in some cases, indefinite detention based solely on an inmate’s commitment
6 offense, regardless of the extent of his rehabilitation, will at some point violate due process,
7 given the liberty interest in parole that flows from the relevant California statutes.” *Id.* at 854.

8 The lessons this Court draws from *Biggs*, *Sass*, *Irons*, *Dannenberg*, *Rosencrantz*, and
9 various district court opinions that have applied the principles articulated therein,¹² are as
10 follows: (1) that the Board may properly consider the nature of the commitment offense to
11 determine whether or not a prisoner is suitable for parole; (2) that in certain instances the
12 nature of the offense alone may support a finding that the prisoner is unsuitable for parole;
13 and (3) at some unspecified point, the nature of the offense will no longer be of sufficient
14 predictive value in determining whether or not a prisoner poses too great a risk of danger to be
15 considered suitable for parole.

16 At the time of the April 2003 Hearing, Trunzo had served almost twenty-four years of
17 a fifteen-years to life sentence, and had attended twelve previous parole suitability hearings.¹³

19 ¹² See, e.g., *McCullough v. Kane*, 2007 WL 1593227 at *6, 9 (N.D. Cal. June 1,
20 2007) (finding due process violation in Governor’s reversal of the Board’s decision to grant
21 parole after petitioner had served twenty-one years of fifteen years to life sentence for second
22 degree murder and met circumstances tending to indicate suitability for parole); *Brown v.*
23 *Kane*, 2007 WL 1288448 at *1 (N.D. Cal. May 2, 2007) (finding due process violation in
24 Governor’s reversal of the Board’s decision to grant parole at tenth parole suitability hearing
25 after petitioner had served twenty-four years of fifteen years to life sentence for second
26 degree murder and met circumstances tending to indicate suitability for parole); *Pirtle v. Cal.*
Bd. of Prison, 2007 WL 1140817 at *3 (E.D. Cal. Apr. 17, 2007) (finding due process
violation in Board’s denial of parole based on petitioner’s commitment offense, criminal
record, unstable social history, failure to upgrade vocationally, and need for further therapy
to cope with stress), *report and recommendation adopted* 2007 WL 15446620 (E.D. Cal.
May 29, 2007); *Thomas v. Brown*, 513 F. Supp. 1124 (N.D. Cal. 2006) (finding due process
violation in Governor’s reversal based on petitioner’s commitment offense, his failure to
accept responsibility, his need for further therapy, and his criminal history).

27 ¹³ There is some dispute in the record about whether the April 2003 was, in fact,
28 Trunzo’s fourteenth parole hearing, as Trunzo contends it was. (See April 2003 Tr. at 14:18-
15:23.) Based on the record, Trunzo twice stipulated to one year denials, once in 1988 and
again in 1996. (Pet., App. A, Ex. U at 01211-12, 01260-61.) Notwithstanding this dispute, it

1 He thus had served more than his minimum sentence. *See Irons*, 505 F.3d at 853-54. At each
2 of these hearings, the Board relied, in whole or in part, on the unchanging facts of the
3 commitment offense and Trunzo's prior criminal record to find Trunzo unsuitable parole. The
4 Board's decision at the April 2003 Hearing also was based on these factors. Trunzo has done
5 everything possible to comply with the Board's recommendations. Although Trunzo's early
6 years of incarceration were not perfect, his disciplinary record reflects no violence, and, at the
7 time of the April 2003 Hearing, he had remained free of serious rules infractions for over
8 fifteen years. This record apparently continues. (*See Status Report*.)

9 Trunzo also has upgraded both educationally, receiving A.A. and B.S. degrees, and
10 vocationally, having completed two vocations in shoe repair and sheet metal, and has
11 essentially completed a third in machinery. Trunzo has participated in numerous self-help and
12 therapy programming, and he even has begun to teach other inmates how to remain violence-
13 free. Trunzo has done everything he can to better himself while in prison, and the time that
14 has passed since the commitment offense and Trunzo's efforts at rehabilitation seriously
15 deprive the nature of the commitment offense of predictive value as to his future
16 dangerousness. Moreover, as the *Irons* court reasoned, there is nothing Trunzo can do to
17 change either the commitment offense or his criminal history. As in *Irons*, here no one
18 contests that the killing of the defenseless child is a crime that manifests both cruelty and
19 callousness. Nor can Trunzo's prior criminal history be disputed. However, the Board's
20 continued reliance on these immutable factors effectively converts Trunzo's sentence of life
21 *with* the possibility of parole into life *without* the possibility of parole, which violates
22 Trunzo's liberty interest in parole.

23 Therefore, the Court finds that the Board's reliance on the nature of the commitment
24 offense and the unchanging factor of Trunzo's criminal record to deny him parole at his April
25 2003 hearing violated his federal due process rights. The Court concludes that the state courts
26 that considered Trunzo's claims regarding the April 2003 Hearing unreasonably applied the

27 _____
28 undisputed that Trunzo has been considered for parole fourteen times and has been denied
parole twelve times by the Board and twice by stipulation.

1 some evidence standard to conclude that the Board's decision was justified. Accordingly, this
2 claim for relief is granted.¹⁴

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7 **CONCLUSION**

8 For the foregoing reasons, the petition for a writ of habeas corpus is GRANTED and
9 the Board is directed to set a release date within sixty days of the date of this Order. A
10 separate judgment shall issue, and the Clerk is directed to close the file.

11 **IT IS SO ORDERED.**

12
13 Dated: March 13, 2008

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16 JEFFREY S. WHITE
17 UNITED STATES DISTRICT JUDGE
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28 ¹⁴ In light of the Court's finding on this claim, the Court does not reach Trunzo's
Equal Protection claim.